Comparative table

on the application of article 17 of the Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents in various European Union countries

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Preliminary remarks: it should be noted that, as it is clear from its Article 1, Directive 86/653 harmonises the laws, regulations and administrative provisions of the Member States governing the relations between the parties to commercial agency contracts and in particular, in Articles 13 to 20, those regulating the conclusion and termination of such contracts.

With regard to the termination of commercial agency contracts, Article 17 of that Directive requires Member States to put in place a mechanism for providing compensation to the commercial agent, allowing them to choose between two options: either an indemnity determined according to the criteria set out in Article 17(2), namely, the system of indemnity in respect of customers brought to the principal, or compensation according to the criteria set out in Article 17(3), namely the system of compensation for damage suffered by the agent.

	France	United Kingdom	Germany	Belgium	Luxembourg
Indemnity ("German system" of Article	Compensation	Under English law, a hybrid of the	Indemnity	Indemnity	Indemnity
17(2) of the Directive No 86/653/EEC		French mechanism and the German			
(hereinafter referred to as 'the Directive')		mechanism has been adopted. In			
or compensation ("French system" of		essence, the parties to the contract can			
Article 17(3) of the Directive)		agree to apply the German indemnity			
		system, but if such an agreement is not			
		included in the agency agreement or is			
		not agreed, then the default position in			
		English law is that the French			
		compensatory system shall			
		automatically apply			
Applicable law regarding termination of	Articles L. 134-12 and seq. of the French	Article 13 and seq. of the Commercial	Articles 84 to 92c of the German	Articles X.1 to X.25 of the Code of	Articles 17 and seq. of the Luxembourg
the agency contract	Commercial Code	Agents (Council Directive) Regulations	Commercial Code	Economic Law	law dated June 3, 1994, governing the
	http://www.wipo.int/wipolex/en/text.js	1993 (SI 1993/3053)	https://www.gesetze-im-	http://www.wipo.int/wipolex/en/text.jsp	relations between self-employed
	p?file_id=180801 (in English)	http://www.legislation.gov.uk/uksi/19	internet.de/englisch_hgb/englisch_hgb.	<u>?file_id=420775</u> (available only in French)	commercial agents and their principals
		93/3053/contents/made	html#p0318 (in English)	riencii)	and transposing the Directive No
	Aukiala 1124 12	Embidiament of commencial around to			86/653/CEE
	« Article L134-12	« Entitlement of commercial agent to indemnity or compensation on	Under Paragraph 89b(1) of the		http://legilux.public.lu/eli/etat/leg/loi/1
	If their relationship with their principal ceases, commercial agents shall be	termination of agency contract	Commercial Code (Handelsgesetzbuch):		994/06/03/n3/jo (available only in
	entitled to an indemnity for the loss	termination of agency contract			<u>French)</u>
	suffered.	17.	The commencial areas areas office		« Art. 19.
	Commercial agents shall lose the right to	(1) This regulation has effect for the	« The commercial agent may, after termination of the contractual		(1) Après la cessation du contrat, l'agent
	this compensation if they have not	purpose of ensuring that the	relationship, demand from the principal		commercial a droit à une indemnité
	notified the principal, within one year of	commercial agent is, after termination	a reasonable indemnity if and to the		d'éviction si et dans la mesure où :
	the cessation of the contract, that they	of the agency contract, indemnified in	extent that:		a criction of ce dans to mesure out
	intend to use their rights.	accordance with paragraphs (3) to (5)	extent that		- il a apporté de nouveaux clients au
	The legal successors of commercial	below or compensated for damage in			commettant ou développé sensiblement
	agents shall also benefit from the right to	accordance with paragraphs (6) and (7)	1. the principal continues to derive		les opérations avec les clients existants
	compensation when the cessation of the	below.	substantial benefits, even after		et que le commettant a encore des
	contract is due to the death of the agent.	(2) Except where the agency conrtact	termination of the agency contract, from		avantages substantiels résultant des opé
		otherwise provides, the commercial	the volume of business with new		rations avec ces clients et
	Article L134-13	agent shall be entitled to be	customers which the commercial agent		
	The compensation specified in Article	compensated rather than indemnified.	has brought; and		- le paiement de cette indemnité est
	L.134-12 shall not be due in the following	(3) Subject to paragraph (9) and to			équitable, compte tenu de toutes les
	cases:	regulation 18 below, the commercial	2. the payment of an indemnity is		circonstances, notamment des commis-
	1° The cessation of the contract is caused	agent shall be entitled to an indemnity if	equitable having regard to all the		sions que l'agent commercial perd et qui
	by the serious negligence of the	and to the extent that—	circumstances, particularly the loss of		résultent des opérations avec ces clients,
	commercial agent.	(a) he has brought the principal new	the commission of the commercial agent		ainsi que de la restriction de ses
	2° The cessation of the contract is	customers or has significantly increased	from the business transacted with those		activités professionnelles due à
	initiated by the agent unless this	the volume of business with existing	customers.		l'existence d'une clause de non-
	cessation is justified by circumstances	customers and the principal continues			concurrence.
	attributable to the principal or due to the	to derive substantial benefits from the business with such customers; and	It is equivalent to acquiring a new		(2) Le montant de l'indemnité ne peut
	age, infirmity or illness of the commercial agent, as a result of which the	(b) the payment of this indemnity is	customer if the commercial agent has		excéder un chiffre équivalent à une
	continuation of the latter's activity can no	equitable having regard to all the	expanded the volume of business with an		indemnité annuelle calculée à partir de la
	longer be reasonably required;	circumstances and, in particular, the	existing customer so significantly that, in		moyenne annuelle des indemnités
	3° In accordance with an agreement with	commission lost by the commercial	commercial terms, it is equivalent to		touchées par l'agent commercial au
	the principal, the commercial agent cedes	agent on the business transacted with	acquiring a new customer. »		cours des cinq dernières années de ses
	to a third party the rights and obligations	such customers.			activités dans le cadre du contrat qui le
	held under the agency contract. »	(4) The amount of the indemnity shall			lie au commettant. Si le contrat remonte
	,	not exceed a figure equivalent to an			

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France	indemnity for one year calculated from the commercial agent's average annual remuneration over the preceding five years and if the contract goes back less than five years the indemnity shall be calculated on the average for the period in question. (5) The grant of an indemnity as mentioned above shall not prevent the commercial agent from seeking damages. (6) Subject to paragraph (9) and to regulation 18 below, the commercial agent shall be entitled to compensation for the damage he suffers as a result of the termination of his relations with his principal. (7) For the purpose of these Regulations such damage shall be deemed to occur particularly when the termination takes place in either or both of the following circumstances, namely circumstances	Germany	Belgium	à moins de cinq ans, l'indemnité annuelle est calculée sur la moyenne de la période du contrat en cause. (3) L'octroi de cette indemnité ne prive pas l'agent commercial de faire valoir des dommages et intérêts. (4) Le droit à l'indemnité visé ci-dessus naît également lorsque la cessation du contrat intervient à la suite du décès de l'agent commercial. »
	(7) For the purpose of these Regulations such damage shall be deemed to occur particularly when the termination takes place in either or both of the following			
	compensation for damage as provided for under paragraphs (2) to (7) above shall also arise where the agency contract is terminated as a result of the death of the commercial agent. (9) The commercial agent shall lose his entitlement to the indemnity or compensation for damage in the instances provided for in paragraphs (2) to (8) above if within one year following termination of his agency contract he has not notified his principal that he intends pursuing his entitlement. »			

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	It is based on the gross figure. No distinction is made between old and new customers and it includes special commission. There is no practice to reduce for professional costs. Finally, outstanding commissions must also be included in the calculation. The indemnity represents that part of the market lost to the agent and his loss is fixed at that moment. Accordingly, future occurrences are not taken into account, such as the principal ceasing to trade, or the agent continuing to work with the same clients. Similarly, the agent is not required to mitigate his loss. A contractual clause by which the agent will renounce in advance to the payment of his indemnity or limiting in advance its amount will be judged null and void.	principal, this circumstance would be reflected in the process of valuation. • What matters in the valuation process is what appears likely at the date of termination and not what happens afterwards.	turn out proportionally high in case of a continuous increase of revenues. However, the existing customers who may shortly order again will not be added to this item.	inevitably on the basis of reduced commissions earned during the last five years of the relationship (and in any case with a maximum of one year of commissions).	
For countries where regulations provide for an indemnity, examples of heads of loss eligible for reparation in the context of an action for damages brought under Article 17 (2) c) of the Directive	Even though the Directive does not expressly allow for the allocation of damages in addition to compensation, the agent may be granted additional damages on the basis of the Civil Code, for example if the agency contract has been terminated in an improper manner or before its term, i.e. indemnity for the loss of the agent's commissions until the term determined by the agreement.	It is established in English law that an agent may still claim for common law damages (i.e. breach of contract or speculative damages) even where he has received an indemnity or compensation under the UK Regulations (McQuillan & another v McCormick & others [2010] EWHC 1112). There is no suggestion that the agent may be barred from making such a claim due to the English law of double jeopardy. When the parties have chosen the indemnity mechanism in particular, Article 17(5) allows the agent to seek damages in addition to the grant of an indemnity. Article 17 (7) (a) and (b) sets out the heads of loss eligible for reparation in the context of an action for damages, using the wording of article 17(3)(c) of the Directive.	Article 17(3)(c) of Directive 86/653 is not applicable in Germany. However, the agent may have damage claims against his (former) principal in case of a breach of contract or other obligations under the law on commercial agents as well as the Civil Code.	Article X.19 of the Code of Economic Law provides: "In so far as the commercial agent is entitled to the goodwill indemnity referred to in Article 20 and the amount of such indemnity does not fully indemnify the agent for the loss actually incurred, the commercial agent may, subject to proof of the actual extent of the loss claimed, obtain damages, in addition to that indemnity, not exceeding the difference between the amount of the loss actually incurred and the amount of that indemnity." The European Court of Justice, in a judgment dated 3 December 2015 (Case C 338/14) rulled upon a request for a preliminary ruling from the Brussels Court of Appeal, that: "1. Article 17(2) of Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents must be interpreted as not precluding national legislation providing that a commercial agent is entitled, on termination of the agency contract, both to an indemnity for customers limited to a maximum of one year's remuneration and, if that	According to articles 23 and 24 of the aforementioned law, the commercial agent shall have the right to further damages if the contract was terminated without observing its duration or the legal or conventional notice period and without the consent of the other party, unless such termination if justified on serious grounds, brought without delay to the knowledge of the agent. Such damages shall be calculated on the basis of expected remuneration and previous commissions. In a court case dated October 19, 2011, the Appeal Commercial Court of Luxembourg faced a litigation between a commercial agent and the oil company SHELL. The agent claimed an indemnity for the termination of the contract AND damages for violation of the legal notice period. In this case, the Appeal Court considered that the conditions of Article 19 for the allowance of the indemnity were not satisfied (the agent failed to prove that he had brought new customers or increased significantly the volume of business). However, the Court allowed damages for the violation of the legal notice period.

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Case law and examples where the indemnity / compensation shall not be payable because the agency was terminated due to a default attributable to the commercial agent	The agent's gross misconduct allows the principal to terminate the agency without compensation. "Gross misconduct means a misconduct which justifies immediate termination of the contract because it impaired the unity of	The agent has no right to an indemnity or compensation where the principal terminates the agency because of a serious breach by the agent which would justify summary termination at common law.	- Example of an agent who starts to promote the products of a competitor (German Federal Court BGH, Neue Juristische Wochenschrift 1984, p. 2101) - Example of an agent insulting the	indemnity does not cover all of the loss actually incurred, to the award of additional damages, provided that such legislation does not result in the agent being compensated twice for the loss of commission following termination of the contract. 2. Article 17(2)(c) of Directive 86/653/EEC must be interpreted as meaning that it does not make the award of damages conditional upon the demonstration of the existence of a fault attributable to the principal which caused the alleged harm, but does require the alleged harm to be distinct from that compensated for by the indemnity concerning clients." As a result, the additional indemnity granted in accordance with Article X.19 of the Code of Economic Law should only cover damages suffered by the agent due to the termination of the contract, except for damages for clientele. The damages that might therefore be compensated according to Article X.19 have to be limited to, for example: - investments and other costs incurred by the agent that have now become useless and that have not yet been set off, - damages that the agent has to pay to third parties because of the termination of his relationship with them due to the termination of his own relationship with his principal (sub-agents, employees, lease agreements, etc.) Examples of a serious breach attributable to the Agent: - Failure to pay bills and issue of bad checks by an agent who had the power to make direct purchases from the Principal;	In a court case dated July 14, 2010, the Appeal Commercial Court of Luxembourg faced a litigation where the principal terminated the agency contract because of default attributable to the commercial agent. According to the
indemnity / compensation shall not be payable because the agency was terminated due to a default attributable	principal to terminate the agency without compensation. "Gross misconduct means a misconduct which justifies immediate termination of the contract because it impaired the unity of purpose of the mandate of common interest and made it impossible for the parties to maintain their contractual relationship" (Cass. Com., 21 June 2011,	or compensation where the principal terminates the agency because of a serious breach by the agent which would justify summary termination at common law. In the UK the idea of justification for termination has generally been equated to the concept of "fundamental breach	promote the products of a competitor (German Federal Court BGH, Neue Juristische Wochenschrift 1984, p. 2101)	termination of his own relationship with his principal (sub-agents, employees, lease agreements, etc.) Examples of a serious breach attributable to the Agent: · Failure to pay bills and issue of bad checks by an agent who had the power to make direct purchases from the Principal; · The bank's agent who appropriated the sum of €2,231 belonging to the bank to temporarily deal with a private cash matter, although he was able to return	Appeal Commercial Court of Luxembourg faced a litigation where the principal terminated the agency contract because of default attributable to the commercial agent. According to the Court, the default should consist in such a serious failure that the collaboration between the parties is no longer possible. Therefore, the party willing to
	n°10-19902). Examples: - The fact that the agent has contacted in a very disorganised way his clients,	of contract". Examples include: - Breaches that go to the heart of the agent's fulfilment of their core functions;		the funds and that he actually did return them at the end of the month following the withdrawal; · Accepting bribes; · Representing other companies although the contract prohibits the	invoke such a default against the other party shall terminate the contract within a very short period. The termination is irrevocable and the allowance of a notice period does not comply with the breaking conditions under article 18 of

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	making them promises he could not keep	- Breaches relating to the goals that the		agent to do so.	the Luxembourg law.
	regarding the procurement of products,	principal intended from the contract;		\cdot The refusal from the agent to inform	The condition of "seriousness" of the
	despite repeated warnings by the	- Breaches as regards to the agent's		the principal about market conditions;	default must be appreciated globally,
	principal, and the fact that he refused to	ethics and honesty;		· The excessive use of alcohol during	taking into account all mitigating or
	follow the sales procedure and gave his	- The agent taking on an agency with a		working hours, directly related to a	aggravating circumstances, as well as
	customers discounts superior to those	direct competitor of the principal		decrease in business;	the consequences of the default. Also,
	recommended on a national level	(Rossetti v Diamond Sofa Company		· The fact that the agent employs the	both objective and subjective criteria
	(Appellate Court of Paris, 4th Ch. B, 4 Oct.	Limited [2012] EWCA Civ 1021)		principal's money for his own private	shall be taken into account in this
	1996, Socopral v. Sté Domaines Michel	Dut the main single mount he sensited when		use;	assessment (for instance: the definitive
	Bernard).	But the principal must be careful when		 The agent counterfeiting the principal's products; 	breach of confidence between the parties).
	Naissanna anistian of manney (Ameellate	terminating the agency, as illustrated in		products;	, ,
	- Misappropriation of money (Appellate	the following cases:		On the other hand have are some	In this particular case, the default of the
	Court of Nîmes, 4 Sept. 2014, No 14/00719).	Crocs Europe BV v Anderson and another (*/a Spectrum Agencies) [2012]		On the other hand, here are some examples where the Belgian courts did	commercial agent consisted notably in
	14/00/19).	another (t/a Spectrum Agencies) [2012] EWCA Civ 1400 / Crane v Sky in Home		not admit serious breach:	the sale of very similar products as those
	- The fact that the agent neglected his	Ltd [2007] EWCH 66 - Principals need to		The turnover decreases in the agent's	defined in the agency contract (moreover, the packaging was very
	activities to the point that he lost an	ensure that, if terminating an agency		sector, whilst the turnover increased in	similar too). However, the principal took
	important client (Cour de cassation,	contract on the grounds of the agent's		other sectors;	more than three months before
	commercial chamber, 9 June 2015, No	breach of contract, the agent's breach is		The transmission of only few orders or	breaching the contract, so the Appeal
	14-14.396).	a repudiatory breach under English		the lack of achievement of sales targets	Court considered the termination as
	14 14.550).	common law rules. Breaches of contract		set up in the contract;	wrongful.
	- The representation of another principal	which are outside the core duties		. The insufficient results of an agent will	Wiles in Brain
	who competes with his existing principal	envisaged by the contract or which		not be considered as a serious breach	
	(Cour de Cassation, Commercial	don't go to the ethics or honesty of the		per se, but it may be so if elements	
	Chamber, 29 March 2017, No 15-26.476)	agent may not be sufficient to justify		establish that he/she has made	
	,	immediate termination, as they are not		characterised errors, which are the main	
	- The fact for the agent of selling at a loss,	serious enough to constitute		reason of this insufficiency;	
	of proposing prices no longer in effect for	'fundamental breach'.		. When the contracting parties have	
	3 years, of taking technical decisions	 Cooper and others v Pure Fishing (UK) 		determined what they consider a serious	
	without informing the principal, which	Ltd [2004] EWCA Civ 375 - The principal		breach, this does not limit the discretion	
	obliges him to rectify or to cancel orders,	must take the positive step of		of the judge. However it can be	
	to transmit to clients fake delivery	terminating. If the agent very seriously		considered as an indication for the judge	
	addresses and to undertake to deliver	breaches the agreement very close to		as to what the parties regarded as an	
	goods within a certain period that cannot	the end of the agency agreement and		essential obligation. The non-attainment	
	be respected are serious negligences	the principal does not terminate, but		of the contractually established	
	which justify an immediate termination	simply lets the agreement run on and		minimum turnover quota, in principle,	
	of the agency contract and the absence	expire and does not renew, the agent		will not be considered a serious breach,	
	of compensation for the agent (Cour de	will have the right to compensation or		if there is not at the same time a	
	Cassation, Commercial Chamber, 5 January 2016, No 14-210.628)	an indemnity.		manifest and persistent failure by the	
	January 2010, NO 14-210.028)	 Volvo Car Germany Gmbh v Autohof Weidensdorf GmbH, Case C-203/09 - 		commercial agent, not making any or insufficient efforts to promote the	
		Once a principal has given contractual		interests of the principal.	
	In all cases, the burden of proof lies on	notice to terminate, he cannot withhold		interests of the philitipal.	
	the principal.	an indemnity if the principal			
	the principal.	subsequently discovers a breach of			
		contract by the agent during the notice			
		period that would have entitled the			
		principal to withhold the indemnity.			
Enforceability of choice of law, choice-	I. The choice of law clause has to be	The parties to the contract can agree	Choice of law and choice of forum	Under Regulation (EC) No 593/2008	The Court will have to respect the choice
of-court clauses and arbitration clauses	respected, in accordance with Regulation	that the agency contract will be	clauses will have to be respected.	(Rome I) on the law applicable to	made by the parties.
	(EC) No 593/2008 (Rome I).	governed by the law of another Member	However, the indemnification is	contractual obligations, Belgian Courts	Concerning the choice of law clause,
	1. The right to compensation is of		regarded as such a fundamental rule	will have to respect choice of law clauses	however, as stated in article 3 of the
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Additional observations	mandatory nature only within the domestic leval but not at the international level. Therefore, if the agent performs his activities in Germany and the governing law is the German law, then the law of this other country will have to be applied by French courts even though both the agent and the principal were French natural or legal persons. The German law may not be rejected by the French court, i.e. the court of another Member State before which the case has been brought, in favour of the law of the forum, i.e. the French law (Cour de Cassation, Commercial Chamber, 5 Jan. 2016, No 14-10.628). 2. However, if the agent performs his activities in France but the governing law is that of a non-EU country, then the Regulations will apply, at least in respect of its mandatory aspects (CJEU Ingmar GB Ltd c/ Eaton Leonard Technologies Inc., 9 Nov. 2000, No C-381/98). III. The choice of jurisdiction clause has to be in accordance with Regulation (EU) No 1215/2012 ("Brussels I bis") III. The choice of jurisdiction clause has to be in accordance with the New York Convention on Arbitration of 1958	State and the EU conventions on choice of law and jurisdiction will apply. However, specifically in relation to the application of the agency regulations: 1. If the agent performs his activities in Great Britain but the governing law is that of another EEA country, then the law of the EEA country will apply. 2. If the agent performs his activities in Great Britain but the governing law is that of a non-EEA country, then the Regulations will apply (at least in respect of the mandatory aspects). The law of a Member State can only be overridden by the law of the chosen forum if the Member State deems it crucial to grant the commercial agent additional protection. If the choice of law is that of another Member State which has implemented the Directive, it will be for the forum court to determine if the commercial agency laws of the forum will override the choice of law. In respect of choice of an arbitral forum, the High Court held that a Canadian arbitration and choice of law clause was unenforceable because it did not give effect to the mandatory provisions of the Regulations, and as a result the arbitration award could not be enforced (Accentuate Ltd v Asigra Inc [2009] EWHC 2655 (QB)).	that this cannot be excluded, not even by choice of a law which does not have such concept. With regard to the choice of an arbitral forum, in Germany, this is simply inevitable with contracts with States where there is no bilateral or multilateral treaty with Germany (e.g. China or Iran), because a judgement in either country will not be acknowledged, not to mention, enforced. Since, however, most of these countries are signatory States of the New York Convention on Arbitral Awards, an arbitration is the only practically eligible way to workable remedies.	in accordance with the principles of this Regulation (with the exception of the mandatory rules). As to forum clauses, Article 25 of the EU Regulation No 1215/2012 ("Brussels I bis") will apply. Belgian Courts may hold arbitration clauses unenforceable in relation to commercial agency agreements which have their effect in Belgium, unless the arbitrators will apply Belgian Law	Rome Convention on the law applicable to contractual obligations (replaced today - without substantial change - by Regulation (EC) No 593/2008 - Rome I), "The fact that the parties have chosen a foreign law, whether or not accompanied by the choice of a foreign tribunal, shall not, where all the other elements relevant to the situation at the time of the choice are connected with one country only, prejudice the application of rules of the law at the country which cannot be derogated from by contract, hereinafter called 'mandatory rules'". Such 'mandatory rules' are, however not defined under Luxembourg Law and most of known case law concerns employment contracts. Furthermore, a clause conferring jurisdiction reflects the common will of the parties and is therefore recognisable under Luxembourg Law, unless the ordinary rule of jurisdiction is considered as "mandatory".
Additional observations	According to the established case-law of the French Cour de cassation, where termination of the commercial agency contract occurs during the trial period provided for in that contract, no compensation is due to the agent. However, the validity of such an exclusion raises some questions since the Court of Justice ruled in its decision C-315/14 dated April 7, 2016 « that directive seeks, inter alia, to protect the		1. A commercially important aspect is that German courts apply many provisions of the German commercial agents' law (Sections 84 et seq. of the German Commercial Code) may be applied by analogy to the distributor (reseller), in particular the agent's indemnification right, to the distributor. However, certain additional conditions have to be met. The main condition is that the distributor is contractually	See following article: http://www.marinusvromans.com/distr ibution-law-in-belgium/. This article deals with the Act on unilateral termination of exclusive and quasi-exclusive distribution agreements of 27 July 1961. By law of 2 April 2014 this Act was without material changes inserted in the Code on Economic Law (Book X.Title 3. Artt. 35-40). This Act grants the exclusive or quasi-exclusive distributor,	

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commercial agent in his relations with		bound to disclose its customers to the	as defined in the Act, substantial	
the principal. The Court has already held		principal, at least after the termination.	protection similar to the protection	
that Article 17 of that directive is, in that			offered to a commercial agent. There are	
regard, of particular importance It is		Recently, the Federal Court (BGH) even	also special provisions on precontractual	
therefore necessary to interpret the		adjudicated that this indemnification	information (Book X, Title 2, art. 26-34	
wording of Article 17(2) in a manner		right is a fundamental rule and, as a	Code on Economic Law) in relation to	
which contributes to that protection of		consequence, is even applicable by	commercial cooperation agreements	
the commercial agent »		analogy to the distributor if another EU	which may also apply to commercial	
In consequence, on December 6, 2016,		law has been chosen which does not	agency and distribution agreements.	
the French Cour de cassation made the		know this form an analogy (BGH as of 25		
following request for a preliminary ruling		February 2016 – VII ZR 102/15, BeckRS		
before the Court of Justice (case C-645/16):		2016, 04974)!		
"Does Article 17 of Council Directive		2. In case one should represent the		
86/653/EEC of 18 December 1986 on the		principal towards a German agent (and		
coordination of the laws of the Member		under certain circumstances also		
States relating to self-employed		towards a distributor), it would be		
commercial agents apply where		preferable to choose German law since		
termination of the commercial agency		the amount of indemnification to be		
contract occurs during the trial period provided for in that contract? »		paid is obviously lower than the damages to paid under French law to the		
This case is pending at the date of		agent.		
printing of this article.		agent.		
For the time being, the case-law of the				
the Cour de cassation regarding the				
validity of the trial period is still valid. A				
foreign principal, who wishes to appoint				
a French commercial agent, may have an				
interest in negotiating with him a trial				
period. Indeed, if the foreign principal				
terminates the contrat during this period,				
he shall not be required to pay any				
compensation, it bezng said that the Cour				
de cassation has accepted trial periods of				
6 to 8 months.				
Even though this decision was largely				
criticized, the Cour de Cassation, in a				
decision rendered on January 20, 2015,				
ruled that the power to negotiate which				
confers the status of commercial agent				
means that the agent has the right to modify the contract.				
Therefore, if a principal negotiates to				
prevent his contractual partner to				
negotiate the price and sales' conditions				
in the name and on behalf of the				
principal, this partner will be excluded				
from the very protected French status of				
commercial agent.				
 				

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However this case-law might be reversed in the future.				

2. Additional remarks concerning Poland and Denmark

These two countries adopted the "German" practice of indemnity.

This indemnity is determined in accordance with the criteria set out in Article 17 (2).

In such connection, Article 764 of the Polish Commercial Code and Article 25 of the Danish Law of Commercial Agents are the exact reproduction of Article 17 (2) of the Directive.

Danish courts and Polish courts must respect choice of law clauses and choice of court clauses in accordance with the provisions of Rome I and Brussels I Bis EU Regulations. However, article 1 of the Danish Law of Commercial Agents states that the mandatory rules (articles 25-27) must prevail if the foreign chosen law gives less protection to the agent.

It is also interesting to note that Article 17 (3) c) of the Directive is not applicable in Denmark. However, the agent can claim damages against his (former) principal in case of breach of contract or other obligations under commercial agents law as well as the Danish civil code, like unjustifiable annulment of the agency contract by the commercial agent (DK: Ugesskrift for restsvaen 2001.1653).

3. Recent judgments of the Court of Justice relating to commercial agents

The Court of Justice of the European Union issued several decisions in 2016 and 2017 on commercial agents which are worth quoting hereunder because of their legal and practical interest:

3.1. Judgment of the Court (Fourth Chamber), 7 April 2016, Case C-315/14:

« The first indent of Article 17(2)(a) of Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents must be interpreted as meaning that customers brought in by the commercial agent for the goods that he has been assigned by the principal to sell must be regarded as new customers, within the meaning of that provision, in the case where, even though those customers already had business relations with that principal in relation to other goods, the sale, by that agent, of the first goods required the establishment of specific business relations, this being a matter for the referring court to determine. »

3.2. Judgment of the Court (First Chamber), 16 February 2017, Case C-507/15:

"This request for a preliminary ruling concerns the interpretation of Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents (OJ 1986 L 382, p. 17), and of the Agreement establishing an Association between the European Economic Community and Turkey, signed in Ankara on 12 September 1963 by the Republic of Turkey, on the one hand, and by the Member States of the EEC and the Community, on the other, and concluded, approved and confirmed on behalf of the Community by Council Decision 64/732/EEC of 23 December 1963 (OJ 1973 C 113, p. 1) ('the Association Agreement').

The request has been made in proceedings between Agro Foreign Trade & Agency Ltd ('Agro'), established in Turkey, and Petersime NV, established in Belgium, concerning payment of various forms of compensation owed as a consequence of the termination, by Petersime, of the commercial agency contract between those two companies.

Agro is a company incorporated under Turkish law, established in Ankara (Turkey), which operates in the importation and distribution of agricultural products sector. Petersime is a company incorporated under Belgian law, established in Olsene (Belgium), which is involved in the development, production and supply of hatcheries and accessories for the poultry market.

On 1 July 1992, Petersime concluded a commercial agency contract with the predecessor of Agro, which was subsequently replaced, under a contract signed on 1 August 1996, by Agro itself. Pursuant to that contract, Petersime, as principal, assigned to Agro, as commercial agent, the exclusive sales rights of its products in Turkey. The contract, which was initially concluded for a period of 1 year, provided for an automatic extension, every year, for a further 12 months, unless cancelled by either of the parties by registered letter at least 3 months before the end of the 1-year period. Moreover, that contract stated that it was subject to Belgian law and that only the courts of Ghent (Belgium) had jurisdiction in case of disputes.

By letter of 26 March 2013, Petersime notified Agro of the termination of the commercial agency contract with effect from 30 June 2013. On 5 March 2014, Agro brought legal proceedings before the rechtbank van Koophandel te Gent (Commercial Court, Ghent, Belgium) seeking an order requiring Petersime to pay compensation for termination of the contract and a goodwill indemnity, the repossession of the remaining stock as well as the payment of outstanding claims.

It is apparent from the order for reference that, in support of its claims, Agro relies on the protection provided for commercial agents by the Law of 1995. In that regard, Agro claims that the provisions of the latter are applicable in the present case, given that the parties validly chose Belgian law as the law applicable to the contract which they concluded. By contrast, Petersime contends that only Belgian general law is applicable, on the ground that the Law of 1995 applies only to the extent that the commercial agent operates in Belgium, which is not the case in the present situation.

For the Court of Justice, in order to answer the question posed by the referring court, as regards Directive 86/653, it is necessary to determine whether a commercial agent carrying out activities under a commercial agency contract in Turkey, the principal of which is established in a Member State, comes within the scope of application of that directive.

The Court has held already that it is essential for the European Union legal order that a principal established in a non-member country, whose commercial agent carries on his activity within the European Union, cannot evade the provisions of the Directive by the simple expedient of a choice-of-law clause. The purpose served by the provisions in question requires that they be applied where the situation is closely connected with the European Union, in particular where the commercial agent carries on his activity in the territory of a Member State, irrespective of the law by which the parties intended the contract to be governed (judgment of 9 November 2000, Ingmar, C-381/98, EU:C:2000:605, paragraph 25).

Where, as in the main proceedings, the commercial agent carries out its activities outside the European Union, the fact that the principal is established in a Member State does not present a sufficiently close link with the European Union for the purposes of the application of the provisions of Directive 86/653, in the light of the objective pursued by the latter, as stated in the Court's case-law.

It is not necessary, for the purposes of making the conditions of competition between commercial agents within the European Union uniform, to provide commercial agents who are established and carry out their activities **outside the European Union with protection comparable** to that of agents who are established and/or carry out their activities within the European Union.

Consequently, the Member States are not obliged to adopt harmonisation measures, solely under Directive 86/653, concerning commercial agents in situations like those at issue in the main proceedings. That Directive therefore does not preclude national legislation such as that at issue in the main proceedings.

On those grounds, the Court (First Chamber) hereby ruled:

«Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents and the Agreement establishing an Association between the European Economic Community and Turkey, signed in Ankara on 12 September 1963 by the Republic of Turkey, on the one hand, and by the Member States of the EEC and the Community, on the other, and concluded, approved and confirmed on behalf of the Community by Council Decision 64/732/EEC of 23 December 1963 must be interpreted as not precluding national legislation transposing that directive into the law of the Member State concerned, which excludes from its scope of application a commercial agency contract in the context of which the commercial agent is established in Turkey, where it carries out activities under that contract, and the principal is established in that Member State, so that, in such circumstances, the commercial agent cannot rely on rights which that directive guarantees to commercial agents after the termination of such a commercial agency contract.

3.3. Judgment of the Court (Fourth Chamber), May 17, 2017, Case C-48/16

« This request for a preliminary ruling concerns the interpretation of Article 11 of Council Directive 86/653/EEC of 18 December 1986 on the coordination of the laws of the Member States relating to self-employed commercial agents.

The request has been made in proceedings between ERGO Poist'ovňa a.s. ('ERGO') and Ms Alžbeta Barlíková concerning a demand for payment of the sum of EUR 11 421.42, sent by ERGO to Ms Barlíková, in respect of the repayment of commissions.

The dispute in the main proceedings and the questions referred for a preliminary ruling

On 13 March 2012, ERGO, a company operating in the insurance sector, and Ms Barlíková concluded a contract that they entitled 'Mediation agreement with a tied financial agent' ('the contract at issue'). That contract referred to Paragraph 642 of the Commercial code (Slovak law).

By that agreement, Ms Barlíková undertook to carry on 'mediation in the insurance sector' for ERGO. That activity consisted, inter alia, in submitting offers to conclude insurance contracts proposed by that company with customers. Ms Barlíková was also authorised to conclude those contracts in the name and on behalf of ERGO.

Ms Barlíková was to receive a commission for the conclusion of each insurance contract, consisting in a percentage of the premium amount or the annual premium of such contract. She was entitled to advance payment of that commission as soon as the contract with the customer was concluded. However, the entitlement to the commission was acquired definitively only if the insurance contract was not terminated before three or five years.

Moreover, the contract at issue stipulated that the non-payment of premiums by the customers would result in the ceasing of the entitlement to commission, if it occurred during the first few months of the insurance contract, or a proportional reduction of the amount of the commission, if it occurred after the first three months of the execution of that contract.

Ms Barlíková brought several clients to ERGO. In accordance with the contract at issue, when the insurance contracts were concluded with those clients, she received, in advance, the commissions payable to her. However, three to six months after those contracts were signed, certain clients ceased to pay the premiums relating to those contracts and failed to react to the letter of formal notice demanding payment, referring to the settlement of the sums payable, sent by ERGO. Consequently, those contracts ceased automatically, pursuant to Paragraph 801 of the Civil Code. Certain clients indicated to ERGO that they had ceased to pay those premiums after losing the confidence that they initially had in that company, because it had treated them inappropriately.

Following the ceasing of the insurance contracts concerned, pursuant to the contract at issue, ERGO asked Ms Barlíková to pay back the commissions received in respect of those insurance contracts, for a total amount of EUR 11 421.42. Since Ms Barlíková did not pay that sum, ERGO brought an application before the Okresný súd Dunajská Streda (District Court, Dunajská Streda, Slovakia) seeking an order for payment of that sum.

Before that court, Ms Barlíková claimed that the ceasing of those insurance contracts was the fault of ERGO. In that context, the referring court seeks to ascertain whether Paragraph 662 of the Commercial code, which transposes Article 11 of Directive 86/653, precludes the clauses of the contract at issue pursuant to which non-payment of the premiums provided for in the contract concluded between the principal and the third party, as the case may be, terminates entitlement to commission or gives rise to a reduction of the amount of that commission in proportion to the period of execution of that contract.

Consideration of the questions referred

The first question

By its first question, the referring court asks, in essence, whether the first indent of Article 11(1) of Directive 86/653 must be interpreted as meaning that it covers not only cases of complete non-execution of the contract between the principal and the third party, but also cases of partial non-execution of the contract, such as non-compliance with the volume of transactions or the duration envisaged by that contract.

However, it is apparent from Article 7(1) of Directive 86/653, read in conjunction with Article 10(1) thereof that, although the commercial agent is entitled to commission in respect of transactions that the principal concludes with clients that the agent has found, that right materialises only at the time that the transactions in question are executed or that those transactions should have been executed. It may thus be inferred from this that the commission becomes due as that execution progresses, which, in the case of long-term contracts in which execution is ongoing, such as the insurance contracts at issue in the main proceedings, is spread out over time. If the commission becomes due only in the proportion to which those transactions are executed, the right to commission is extinguished to the extent that those transactions have not been executed. The first indent of Article 11(1) of that directive must therefore be interpreted as covering also cases of partial non-execution of the contract concluded between the principal and the third party.

(...) It follows from Article 3(1) and Article 4(1) of that directive that the commercial agent and the principal must act dutifully and in good faith in their mutual relations. Similarly, it is apparent from Article 10(1) of that directive that the legislature intended to make commission becoming due subject to the execution of the contract rather than to its conclusion.

An interpretation of the first indent of Article 11(1) of Directive 86/653, as relating solely to cases of complete non-execution of the contract, would run counter to the purpose of the provisions of that directive cited in the previous paragraph of this judgment and of that directive in general, if, for long-term contracts, such as the insurance contracts at issue in the main proceedings, the agent were to be guaranteed all his commission from the beginning of the execution of those contracts, without any account being taken of a possible partial non-execution of those contracts.

In the light of the foregoing considerations, the answer to the first question is that the first indent of Article 11(1) of Directive 86/653 must be interpreted as meaning that it covers not only cases of complete non-execution of the contract concluded between the principal and the third party, but also cases of partial non-execution of that contract, such as non-compliance with the volume of transactions or the duration envisaged by that contract.

The second question

By its second question, the referring court asks, in essence, whether Article 11(2) and (3) of Directive 86/653 must be interpreted as meaning that the clause of a contract for commercial agency, pursuant to which the agent is required to refund, on a pro-rata basis, a part of his commission in the event of partial non-execution of the contract concluded between the principal and the third party constitutes a 'derogation to the detriment of the commercial agent', for the purposes of Article 11(3) of that directive.

(...) The fact that the contract for commercial agency requires the agent to reimburse, on a pro-rata basis, a part of his commission, in the event that the contract concluded between the principal and the third party is executed only partially, cannot, as a general rule, be considered a 'derogation to the detriment of the commercial agent', for the purposes of Article 11(3) of Directive 86/653. On the contrary, that obligation is consistent with the requirements of Article 11(1) and (2) of that directive.

Nonetheless, it should be specified that the obligation to refund the commission must be strictly proportionate to the extent to which the contract has not been executed. An obligation to refund a part of the commission proportionately greater than the extent of that non-execution would constitute a derogation to the detriment of the agent, prohibited by Article 11(3) of Directive 86/653. By contrast, a derogation to the advantage of the agent, consisting in requiring the refund of a part of the commission proportionally smaller than the extent of the non-execution of the contract remains possible.

In the light of the foregoing considerations, the answer to the second question is that Article 11(2) and (3) of Directive 86/653 must be interpreted as meaning that the clause of a contract for commercial agency pursuant to which the agent is required to refund, on a pro-rata basis, a part of his commission in the event of partial non-execution of the contract concluded between the principal and the third party does not constitute a 'derogation to the detriment of the commercial agent', for the purposes of that Article 11(3), if the part of the commission subject to the refund obligation is proportionate to the extent to which that contract has not been executed and on condition that that non-execution is not due to a reason for which the principal is to blame.

The third question

By its third question, the referring court asks, in essence, whether the second indent of Article 11(1) of Directive 86/653 must be interpreted as meaning that the concept of 'a reason for which the principal is to blame' relates only to the legal reasons which led directly to the termination of the contract concluded between the principal and the third party or whether that concept covers <u>all</u> the legal and factual circumstances for which the principal is to blame, which are the cause of the non-execution of that contract.

In that regard, It should be recalled that, according to the order for reference, in the case in the main proceedings, the non-execution of the insurance contracts giving rise, according to ERGO, to the refund of the commissions received by Ms Barlíková results from the non-payment of the premiums relating to those contracts by certain clients. Under the law of the Slovak Republic, that alone leads, in accordance with Paragraph 801 of the Civil Code, to the automatic termination of the contracts concerned. According to the referring court, in the case in the main proceedings, the non-payment of those premiums by the clients concerned was allegedly prompted by a loss of confidence in the principal, which 'lacked professionalism' with respect to those clients.

It was stated, in paragraphs 41 and 42 of this judgment, that that directive seeks, inter alia, to protect the commercial agent and refers, moreover, to the relations, based on fairness and good faith, between the commercial agent and the principal. The condition that non-execution must not be due to reasons for which the principal is to blame contributes to the achievement of those objectives, by ensuring that that principal is not released from his obligation to pay the commission to the agent, when the principal was the cause of the non-execution of the transaction.

A narrow definition of the concept of 'a reason for which the principal is to blame', relating only to the legal reasons which led directly to the termination of the contract, irrespective of the legal or factual circumstances accounting for that termination, is not consistent with those objectives. Indeed, such a narrow definition would not make it possible to assess whether, in actual fact, the principal is the cause of the termination of the contract, nor whether blame for the non-execution of that contract must lie with the principal. There would therefore be situations in which the principal might evade payment of the commission, when that termination results from his own conduct.

That would be the case in particular in relation to legislation such as that at issue in the main proceedings, which provides that the non-payment of the premiums leads, in accordance with Paragraph 801 of the Civil Code, to the insurance contracts concerned being extinguished automatically. Under such legislation the termination of the contract is due to the non-execution of the contractual obligations by the third party who ceases to pay the premiums relating to that contract, without however account being taken of the termination of payment.

It follows that the concept of 'a reason for which the principal is to blame', set out in the second indent of Article 11(1) of Directive 86/653 cannot relate only to the legal reasons which led directly to the termination of the contract, but refers to the reasons which led to that termination, which must be assessed by the national court on the basis of all the relevant facts and points of law, for the purposes of determining whether the non-execution of the contract is due to a reason for which the principal is not to blame.

Consequently, as regards in particular the facts at issue in the main proceedings, in order to adjudicate on the application brought by ERGO for refund of commissions and on the possible extinction of Ms Barlíková's right to commission, it is for the referring court to take into consideration all the facts of the present case, beyond the mere failure of the insured parties in their obligation to pay the premiums relating to the insurance contracts concluded, in order to establish whether that company is to blame for the non-execution of those insurance contracts.

In the light of the foregoing considerations, the answer to the third question is that the second indent of Article 11(1) of Directive 86/653 must be interpreted as meaning that the concept of 'a reason for which the principal is to blame' does not relate only to the legal reasons which led directly to the termination of the contract concluded between the principal and the third party, but covers all the legal and factual circumstances for which the principal is to blame, which are the cause of the non-execution of that contract. »

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